



## Learning Objectives

- Determine why state-run options are being explored
- Review state programs that have been implemented
- Discuss state programs that have been proposed





## OregonSaves Growth Continues



California's New Retirement Program Gets
Under Way

Employers that don't offer a retirement plan will be required to participate

## **MarketWatch**

Don't have a 401(k)? State governments have a retirement plan for you

Published: Oct 29, 2018 8:35 a.m. ET





Ten states, in an effort to head off a crisis, have started IRAs for workers without access to 401(k) retirement-savings plans

#### **Forbes**

Three Worries About State Auto-IRA Programs



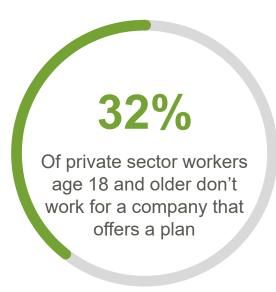
States could help future retirees get more cash from Social Security



De Blasio Boosts Big Apple Auto IRA Plan for Private-Sector Workers



## Retirement Savings Crisis

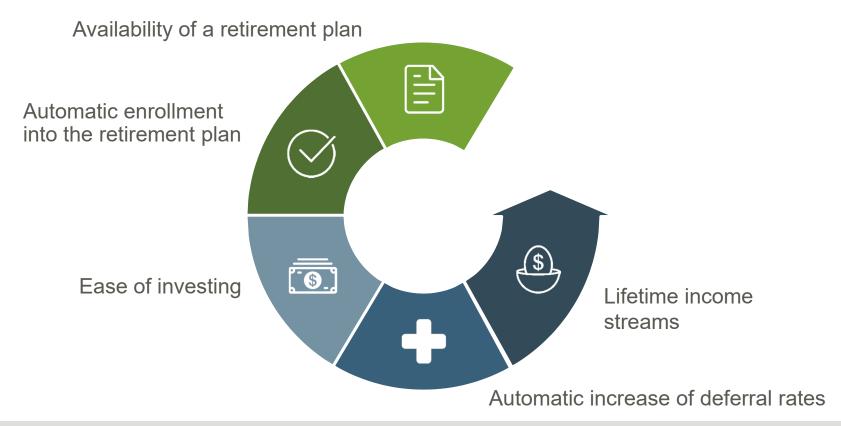




Source: "Employee Benefits in the United States—March 2018," News Release, September 21, 2018. Bureau of Labor Statistics. <a href="https://www.bls.gov/ncs/ebs/benefits/2018/employee-benefits-in-the-united-states-march-2018.pdf">https://www.bls.gov/ncs/ebs/benefits/2018/employee-benefits-in-the-united-states-march-2018.pdf</a>
Source: "58% of Americans Have Less then \$1,000 in Savings," by Cameron Huddleston, December 21, 2018. GOBankingRates. <a href="https://www.gobankingrates.com/saving-money/savings-advice/average-american-savings-account-balance/">https://www.gobankingrates.com/saving-money/savings-advice/average-american-savings-account-balance/</a>



## 5 Ingredients for Adequate Retirement Savings





### Federal Proposals



#### *my*RA®

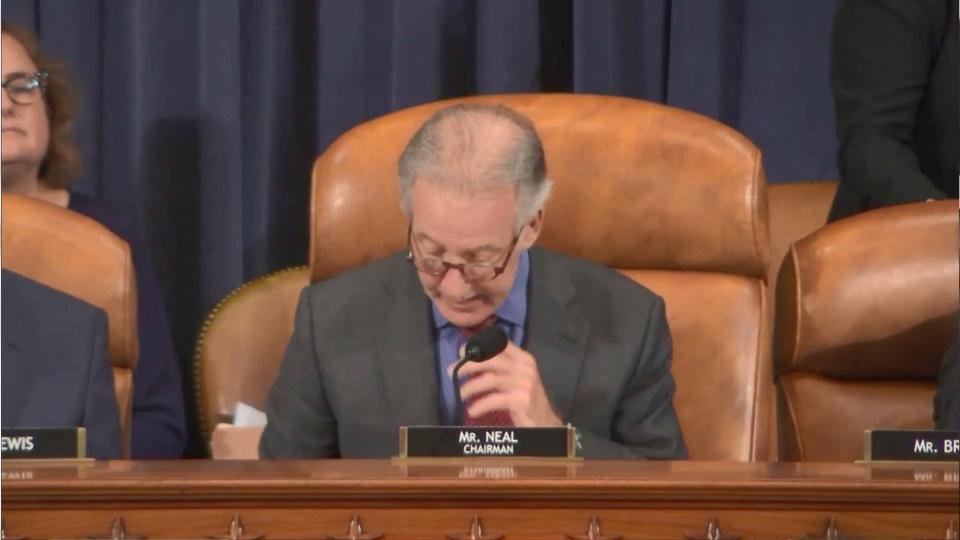
- Federally-created Roth-type account
- Payroll deduction
- 20,000 funded accounts in 3 years
- Program ended September 17, 2018



#### Automatic IRA Programs

- Legislation introduced 2007, 2010, 2011, 2015, 2017
- Proposed most recently by Rep. Richard Neal (D-MA)
- No action taken









## Automatic IRA Program



Employees automatically enrolled in payroll-deduction IRA



No employer contributions



Employees responsible for investments based on state chosen options



Oregon, Illinois, California





## Marketplace Approach



Promotes low-cost retirement savings plans to small businesses



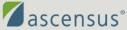
Educates employers on plan availability



Makes plans available on a statesponsored website



Does not mandate an employer to establish a plan



## State-Sponsored Prototype Plan





State would develop prototype plan that could be adopted by various businesses



Plans could range from SIMPLE IRA to 401(k)



Each employer that adopts plan becomes a plan sponsor



## State-Run Multiple Employer Plans (MEPs)

- Single plan adopted by several employers not under same ownership
- MEP would include businesses located in that state
- Employers could avoid the role of plan sponsor under ERISA











## Concerns of State-Based Retirement Plans





Costs of establishing and maintaining the plan



Whether to require certain employers to establish a plan



Whether employee contributions should be mandatory, automatic, or voluntary



Investment options



Whether benefits should be guaranteed or insured

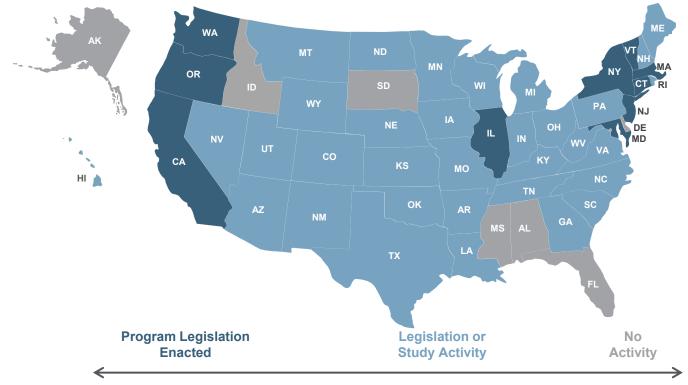


Effect on those employers who already have a retirement plan



## State activity

### Implementation, pending legislation, studies







#### DOL Guidance on State-Run Plans

#### 2016

DOL enacted a rule to exempt state-run plans from ERISA

#### 2018

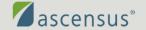
Howard Jarvis Taxpayers Association v. CalSavers

#### 2017

Congress used the Congressional Review Act to override the DOL action and nullify this rule

#### 2019

??



#### Parameters for State Involvement in ERISA-Governed Plans

Interpretive Bulletin 2015-02 Goes beyond payroll deduction guidance

Essentially adopts proposed state programs



## Marketplace Approach



Marketplace arrangement would not itself be an ERISA-covered plan



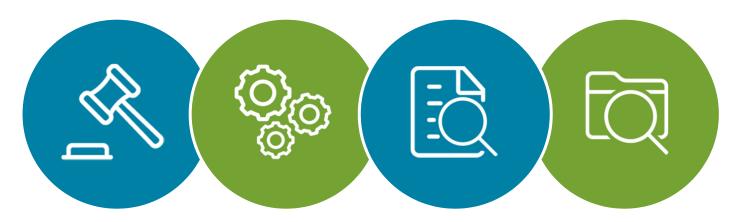
Marketplace could offer both ERISA and non-ERISA savings plans to employers



State's only role is to determine suitable products to be offered through the marketplace



## Prototype Plan Approach



States may make available a common pre-approved prototype plan document Each employer that adopts one of these plans would be the sponsor of an ERISA plan State could assume responsibility for most of the administrative and assetmanagement functions

State may designate lowcost investment options and third-party administrative service provider



## Multiple Employer Plan (MEP) Approach



States may establish a MEP and allow employers who meet specified requirements to join



State or designated third party would be plan sponsor, named fiduciary, and plan administrator



State would assume responsibility for most of the administrative and assetmanagement functions



DOL considers
MEP to be a
single plan –
lower costs for
employers
adopting it



#### State Consortium

- Several states considering
- Different models contemplated
- Potential concerns
  - ERISA Preemption
  - Interstate Commerce
  - State Law Issues
  - State Contracts
  - Program Conflicts







## **Program Comparison**

	s oregonsaves®	Illinois Secure Choice Retirement Savings Program	Calsavers
Employers Mandated	Employers without a plan with an employee	Employers without a plan with 25 employees in the past 2 years	Employers without a plan with 5 employees
Employees Eligible	Age 18	Age 18	Age 18
Default Rate	5%	5%	5%
Annual Auto Increase	Yes – 1% each year up to 10%	No, voluntary	Yes – 1% each year up to 8%
Default Investment	First \$1,000 in capital preservation fund, then target date fund	First 90 days in a money market fund, then target date fund	First \$1,000 in capital preservation fund, then target date fund
Default IRA	Roth	Roth	Roth
Traditional IRA	Yes	Yes	Yes







	employers registered	7,071	897
C02 	employees enrolled in the program	101,151	46,591
\$	average employee contribution per month	<b>\$117</b>	\$68.07
	assets in the program (in millions)	\$ <b>24.5</b> +	\$3.5 <sup>+</sup>
	average savings rate	5.53%	5.16%

As of: July 18, 2019



## Marketplace Approach Example

Washington Small Business Retirement Marketplace

- Participation is completely voluntary
- State plays educational role only
- Intended to match up small employers with suitable retirement plans
- Marketplace includes
  - 401(k) plans
  - Payroll deduction IRAs with no employer contribution







# Marketplace Approach Example Washington Small Business Retirement Marketplace

- Washington State Dept. of Commerce is identifying financial services firms to be a part of the marketplace
- Financial services firms will work directly with employees and manage their accounts
- No administrative fees
- Low annual fees
- Employee may roll pretax contributions into another IRA or eligible retirement plan after the employee ceases participation in the approved marketplace plan



### Multiple Employer Plan

#### Vermont Green Mountain Secure Retirement Plan



Voluntary for employers



Automatic enrollment for employees

**50** 

50 employees or less with no current retirement plan



Payroll deduction contributions





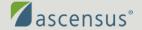


My employees aren't interested



Nobody else in my industry does it

The state can do it better





## **Questions?**



State-Based Retirement Programs





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